

Message Text

CONFIDENTIAL

PAGE 01 SOFIA 02606 101348Z

71

ACTION SS-25

INFO OCT-01 ISO-00 SSO-00 /026 W
----- 077058

R 101241Z DEC 76

FM AMEMBASSY SOFIA

TO SECSTATE WASHDC 2098

INFO AMEMBASSY BELGRADE

AMEMBASSY BUCHAREST

AMEMBASSY WARSAW

AMEMBASSY MOSCOW

AMEMBASSY PRAGUE

AMEMBASSY BERLIN

C O N F I D E N T I A L SOFIA 2606

EXDIS

E.O. 11652: GDS

TAGS: PFOR, CSCE, BU, US

SUBJECT: APPOINTMENT WITH MLADENOV REGARDING CSCE

- REF: A) SOFIA 2499
- B) SOFIA 2811 (1975)
- C) STATE 286655
- D) SOFIA 2146
- E) SOFIA 2574
- F) SOFIA 2675 (1975)
- G) SOFIA 1669
- H) SOFIA 2201

1. AS REPORTED REF A, EXPECT TO SEE FOREIGN MINISTER
MLADENOV SOMETIME BETWEEN DEC. 18 AND 25 TO DISCUSS
CSCE MATTERS, AS WE DID IN DECEMBER 1975 (REF B). TONE
AND APPROACH WILL BE "CLINICAL" AND NON-CONTENTIOUS,
BUT SINCE EACH SIDE WILL OBVIOUSLY TRY TO TEST THE
OTHER'S REACTIONS WOULD APPRECIATE GUIDANCE ON A FEW
POINTS OF DETAIL IN PARA 3.

2. PLACING MY APPROACH WITHIN GUIDANCE SET OUT REF C,
I ANTICIPATE RAISING FOLLOWING POINTS:

A. WE WELCOME OPPORTUNITY TO EXCHANGE VIEWS WITH
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 SOFIA 02606 101348Z

BULGARIA IN ADVANCE OF BELGRADE 77, CONSISTENT WITH DESIRE

OF BOTH COUNTRIES THAT MEETING RESULT IN CAREFUL
CONSIDERATION OF CONCRETE RECORD OF IMPLEMENTATION BY THE
SIGNATORIES.

B. WE REGARD THE HELSINKI DOCUMENT AS A SINGLE ENTITY
AND DO NOT LOOK FOR SPECIAL EMPHASIS ON ANY ONE PART OF
IT, CONSIDERING ALL PARTS EQUALLY IMPORTANT. WE UNDERSTAND
THIS IS BULGARIAN POSITION ALSO. AT SAME TIME IT MUST
BE RECOGNIZED THAT THOSE ELEMENTS WHICH CAN EASILY BE
OBSERVED AS BEING OR NOT BEING IMPLEMENTED WILL OBVIOUSLY
ATTRACT THE MOST ATTENTION AND COMMENT, INCLUDING THAT OF
US CONGRESS AND PUBLIC.

C. IF BULGARIANS HAVE ANY OBSERVATIONS ABOUT HOW
PROCEDURES WITH RESPECT TO CBM'S CAN BE IMPROVED, WE WOULD
LIKE TO HEAR THEM. ON OUR SIDE WE PERCEIVE SOME SHORT-
COMINGS WHICH WE REGARD AS PRIMARILY TECHNICAL, AND
BELIEVE PROCEDURAL IMPROVEMENTS COULD BE AGREED UPON
GIVEN WILLINGNESS OF BOTH SIDES TO ACHIEVE THE OBJECTIVES
OF THE FINAL ACT.

D. US WELCOMES INCREASE IN COMMERCE BETWEEN TWO
COUNTRIES SINCE HELSINKI, WHICH WHILE NOT A CLEAR RESULT
OF AGREEMENT IS CERTAINLY CONSISTENT WITH IT. WE ALSO
WELCOME SCHEDULING OF NEXT MEETING OF JOINT BULGARIAN/US
ECONOMIC COUNCIL IN SPRING 1977. ON OTHER HAND PROGRESS
IN COMMERCIAL SPHERE IS STILL HAMPERED BY BULGARIAN
POLICY REGARDING PUBLICATION AND AVAILABILITY OF
ECONOMIC DATA (DRAWING UPON REFS D AND E).

E. BUSINESS CONTACTS: AMERICAN BUSINESSMEN STILL
FIND DIFFICULTY OR LACK OF ACCESS TO END-USERS AND
CUMBERSOME APPOINTMENT-MAKING PROCESS (EMBASSY BEING
REQUIRED TO REQUEST FAR IN ADVANCE BY DIPLOMATIC NOTE)
A DISTINCT BARRIER TO EXPANSION OF CONTACTS IN FOREIGN
TRADE.

F. INFORMATION: DESPITE MLADENOV'S ASSURANCES TO
ME OF A YEAR AGO (REF B) REGARDING AVAILABILITY OF
FOREIGN NONCOMMUNIST NEWSPAPERS IN SOFIA, THERE STILL
CONFIDENTIAL

CONFIDENTIAL

PAGE 03 SOFIA 02606 101348Z

AREN'T ANY ONE YEAR LATER. IN ADDITION BULGARIA STILL
ENGAGES IN JAMMING, AND OUR READING ROOM REMAINS
TOTALLY EMPTY OF BULGARIANS.

G. US FINDS PROGRESS ON DIVIDED FAMILIES CASES AN
ENCOURAGING ASPECT OF US/BULGARIAN BILATERAL RELATIONS
AND ALSO CONSISTENT WITH HELSINKI PRINCIPLES. AS FEW
NEW CASES COME TO OUR ATTENTION WE WILL CONTINUE TO CALL

THESE TO ATTENTION GOB, WHICH (IN PRES. ZHIVKOV'S STATEMENTS TO INGERSOLL AND BUTZ) STATED ITS INTENTION OF SETTLING THIS PROBLEM.

H. IN LIGHT OF MLADENOV'S INITIAL ENCOURAGING REACTION (REF F), WE HAD LOOKED FORWARD TO QUICKER ELIMINATION OF RESTRICTIONS ON TRAVEL OF DIPLOMATS WHICH WE HAD FORMALLY PROPOSED IN FEBRUARY 1976. NOTHING HAS MOVED, HOWEVER, SINCE OCTOBER WHEN US FURNISHED DESIRED EXPLANATIONS TO GOB. I WOULD MENTION IN ACCORDANCE REF C THAT ELIMINATION OF CLOSED ZONES AND DESIGNATED POINTS OF ENTRY HAS NOW BEEN ACCOMPLISHED THROUGH US ARRANGEMENTS WITH ALL EE COUNTRIES EXCEPT BULGARIA (AND WE ASSUME ALBANIA).

3. THERE ARE A NUMBER OF ARGUMENTS OR DEBATING POINTS THAT CAN BE ANTICIPATED FROM MLADENOV, AND WHICH IF DEPT. AGREES WE PROPOSE TO HANDLE AS FOLLOWS:

A. MFN. ON THIS ONE I WOULD ROLL WITH THE PUNCH, SAYING MATTER WILL NO DOUBT COME UNDER REVIEW BY THE NEW ADMINISTRATION AND CONGRESS, AND THERE IS LITTLE PURPOSE DISCUSSING THIS IN SOFIA AS MLADENOV REALIZES THE DIFFICULTIES LIE ELSEWHERE.

B. CSCE COMMISSION. I WOULD USE ARGUMENTATION IN REFS A AND G ADDING THAT CHAIRMAN FASCELL HAS MEANWHILE ISSUED A STATEMENT IN WASHINGTON WHICH SHOWS HOW USEFUL IT WOULD HAVE BEEN FOR COUNTRIES LIKE BULGARIA TO HAVE HAD AN OPPORTUNITY TO DISCUSS CSCE IMPLEMENTATION -- NOT ONLY THEIR OWN BUT ALSO OURS -- WITH MEMBERS WHO HAD BEEN WILLING TO COME HERE.

CONFIDENTIAL

CONFIDENTIAL

PAGE 04 SOFIA 02606 101348Z

C. VISA-FREE REGIME. MLADENOV MAY REFER TO THE (EXPECTED) BULGARIAN COUNTERPLAY TO OUR PROPOSAL FOR REDUCTION OF FEES AS PER REF H. I WOULD SAY THAT THE FINAL ACT DOES NOT CALL FOR ELIMINATION OF VISAS BUT DOES CALL FOR REDUCTION OF OBSTACLES TO TRAVEL. BULGARIANS HAVE CLAIMED THAT OUR FEES (INCLUDING CHARGES FOR "INTERESTED PARTY" TELEGRAMS) EXCEED THEIRS. THIS IS SOMETHING WE COULD DISCUSS. WE FIND THAT THEIR ACTUAL CHARGES ARE CONSIDERABLY HIGHER THAN THEY APPEAR TO BE.

D. RFE. IF MLADENOV BRINGS THAT UP, I WOULD POINT TO LANGUAGE OF THE FINAL ACT ON EXCHANGES OF INFORMATION OF ALL KINDS, REFER TO KISSINGER LETTER TO ABSHIRE, AND USE ARGUMENTATION REF C TO THE EFFECT THAT NOTHING IN THE FINAL ACT SUGGESTS GOVERNMENTAL CONTROL OVER RADIO

BROADCASTS, I.E. CONTROL OVER LISTENING TO BROADCASTS.

E. NO FIRST USE OF NUCLEAR WEAPONS. WE LEARNED FROM
CANADIAN AMBASSADOR, WHO HAS JUST DISCUSSED CSCE WITH
MLADENOV, THAT LATTER RAISED THIS WITH HIM AND PRESSED
FOR HIS "PERSONAL REACTION." IF DEPT. DESIRES, COULD
INQUIRE WHETHER MLADENOV THINKS THIS IS SOMETHING
THAT WILL BE BROUGHT UP AT BELGRADE.

HERZ

NOTE BY OC/T: EXDIS CAPTION ADDED PER MR. STEINER, S/S-O.

CONFIDENTIAL

NNN

Message Attributes

Automatic Decaptoning: Z
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: FOREIGN RELATIONS, COLLECTIVE SECURITY, DIPLOMATIC DISCUSSIONS
Control Number: n/a
Copy: SINGLE
Draft Date: 10 DEC 1976
Decaption Date: 28 MAY 2004
Decaption Note: 25 YEAR REVIEW
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: ullricre
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1976SOFIA02606
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: D760457-0603
From: SOFIA
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1976/newtext/t19761253/aaaabuar.tel
Line Count: 180
Locator: TEXT ON-LINE, ON MICROFILM
Office: ACTION SS
Original Classification: CONFIDENTIAL
Original Handling Restrictions: EXDIS
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 4
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: EXDIS
Reference: 76 SOFIA 2499
Review Action: RELEASED, APPROVED
Review Authority: ullricre
Review Comment: n/a
Review Content Flags:
Review Date: 13 NOV 2003
Review Event:
Review Exemptions: n/a
Review History: RELEASED <13 NOV 2003 by GarlanWA>; APPROVED <09 AUG 2004 by ullricre>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
04 MAY 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: APPOINTMENT WITH MLADENOV REGARDING CSCE
TAGS: PFOR, BU, US, CSCE, (MLADENOC, PETUR)
To: STATE
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 04 MAY 2006